COUNTY OF SAN DIEGO BOARD OF SUPERVISORS - LAND USE
REGULAR MEETING
MEETING AGENDA
WEDNESDAY, APRIL 5, 2023, 9:00 AM
COUNTY ADMINISTRATION CENTER, ROOM 310
1600 PACIFIC HIGHWAY, SAN DIEGO, CALIFORNIA

Order of Business

A. Roll Call

B. Statement (just cause) and/or Consideration of a Request to Participate Remotely (emergency circumstances) by a Supervisor, if applicable.

C. Closed Session Report

D. Non-Agenda Public Communication: Opportunity for members of the public to speak to the Board on any subject matter within the Board’s jurisdiction but not an item on today’s agenda.

E. Approval of the Statement of Proceedings/Minutes for the meeting March 15, 2023.

F. Consent Calendar

G. Discussion Items

NOTICE: THE BOARD OF SUPERVISORS MAY TAKE ANY ACTION WITH RESPECT TO THE ITEMS INCLUDED ON THIS AGENDA. RECOMMENDATIONS MADE BY COUNTY STAFF DO NOT LIMIT ACTIONS THAT THE BOARD OF SUPERVISORS MAY TAKE. MEMBERS OF THE PUBLIC SHOULD NOT RELY UPON THE RECOMMENDATIONS IN THE BOARD LETTER AS DETERMINATIVE OF THE ACTION THE BOARD OF SUPERVISORS MAY TAKE ON A PARTICULAR MATTER.

Supporting documentation and attachments for items listed on this agenda can be viewed online at www.sandiegocob.com or in the Office of the Clerk of the Board of Supervisors at the County Administration Center, 1600 Pacific Highway, Room 402, San Diego, CA 92101. To access the meeting virtually and offer public comment via a call-in option, please go to: www.sandiegocounty.gov/telecomments for instructions.

ASSISTANCE FOR PERSONS WITH DISABILITIES: Agendas and records are available in alternative formats upon request. Contact the Clerk of the Board of Supervisors office at 619-531-5434 with questions or to request a disability-related accommodation. Individuals requiring sign language interpreters should contact the Countywide ADA Title II Coordinator at (619) 531-4908. To the extent reasonably possible, requests for accommodation or assistance should be submitted at least 72 hours in advance of the meeting so that arrangements may be made. An area in the front of the room is designated for individuals requiring the use of wheelchair or other accessible devices.
LANGUAGE TRANSLATION ASSISTANCE:
Language translation services for public speakers are available upon request to the Clerk of the Board of Supervisors at least 72 hours prior to the meeting (refer to Board Policy A-139 for additional information). Please contact the Clerk of the Board's office at (619) 531-5434 or via e-mail at publiccomment@sdcounty.ca.gov.

LEVINE ACT NOTICE: DISCLOSURES REQUIRED ON SPECIFIED ITEMS (GOVERNMENT CODE § 84308) The Levine Act states that parties to any proceeding involving a license, permit or other entitlement for use pending before the Board must disclose on the record of the proceeding any campaign contributions of more than $250 (aggregated) made by the parties or their agents to Board Members within the preceding 12 months. Participants with financial interests, and agents of either parties or participants, are requested to disclose such contributions also. The disclosure must include the name of the party or participant and any other person making the contribution; the name of the recipient; the amount of the contribution; and the date the contribution was made. This disclosure can be made orally during the proceeding or in writing on a request to speak.

Board of Supervisors' Agenda Items

CONSENT CALENDAR
All agenda items listed under this section are considered to be routine and will be acted upon with one motion. There will be no separate discussion of these items unless a member of the Board of Supervisors or the Chief Administrative Officer so requests, in which event, the item will be considered separately in its normal sequence.

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<thead>
<tr>
<th>Agenda #</th>
<th>Subject</th>
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<tbody>
<tr>
<td>1</td>
<td>A RESOLUTION TRANSMITTING THE ANNUAL REPORT OF THE COUNTY'S MAINTAINED ROADS - 2022, TO THE STATE DEPARTMENT OF TRANSPORTATION AND RELATED CEQA EXEMPTION</td>
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<tr>
<td>2</td>
<td>SEMI-ANNUAL REPORT OF GIFTS AND DONATIONS TOTALING OVER $5,000 TO THE DEPARTMENT OF PARKS AND RECREATION AND RELATED CEQA EXEMPTION</td>
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DISCUSSION ITEM

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<td>3</td>
<td>TRAFFIC ADVISORY COMMITTEE AND RELATED CEQA EXEMPTION (04/05/2023 - ADOPT RECOMMENDATIONS INCLUDING INTRODUCING AN ORDINANCE; 04/19/2023 - SECOND READING OF AN ORDINANCE, UNLESS ORDINANCE IS MODIFIED ON SECOND READING) [FUNDING SOURCE: STATE HIGHWAY USER TAX ACCOUNT]</td>
</tr>
</tbody>
</table>
1. SUBJECT: A RESOLUTION TRANSMITTING THE ANNUAL REPORT OF THE COUNTY'S MAINTAINED ROADS - 2022, TO THE STATE DEPARTMENT OF TRANSPORTATION AND RELATED CEQA EXEMPTION (DISTRICTS: ALL)

OVERVIEW
The County of San Diego (County) Department of Public Works (DPW) is responsible for ensuring the nearly 2,000 centerline miles of public roads in the unincorporated region are safe, reliable, and well-maintained to serve the public and help ensure safe and thriving communities. The total road mileage of County-maintained roads is used by the State to calculate the annual distribution of gas tax funds to counties and cities statewide. State gas tax funding is key to ensure DPW can annually fund operations, maintenance, and new capital projects for the publicly maintained roadway network and the other services DPW provides.

Section 2121 of the California Streets and Highways Code requires the County to annually submit to the California Department of Transportation (Caltrans) any additions or exclusion of mileage of County-maintained roads. The most recent update was approved by the Board of Supervisors (Board) on April 6, 2022 (1) and certified by Caltrans shortly thereafter. Since the last certification, the total mileage of County-maintained roads has increased by 1.64 centerline miles and is now 1,947.10 centerline miles. The road mileage changed in the County-Maintained Road System for 15 roads in total. Seven new roads were constructed by private developers, three existing roads were improved to County standards by private developers, and three roads were accepted by the County to improve safety and circulation. All development projects that made improvements to County Roads were approved by Planning and Development Services. Two other road lengths were corrected in the Road System database based on mapping research completed by County staff.

Today’s request is to adopt a resolution to transmit the County’s annual report of road mileage to Caltrans. Upon Board approval, the Resolution will be submitted to Caltrans to certify the newly reported road mileage to the State Controller. The changes in the Annual Report have already been finalized throughout the year, including any roadway acceptances, and the Resolution is to formally report those finalized changes to the State.

RECOMMENDATION(S)
CHIEF ADMINISTRATIVE OFFICER
1. Find that the proposed action is not subject to review under the California Environmental Quality Act (CEQA) pursuant to Section 15060(c)(2) of the state CEQA Guidelines since the proposed action will not result in a direct or reasonably foreseeable indirect physical change in the environment.

EQUITY IMPACT STATEMENT
The review and updating of the County of San Diego’s annual roadway mileage supports the ability to receive the correct amount of allocated State gas tax funding. This funding is used to maintain Department of Public Works (DPW) operations and funded improvement projects that benefit the public within the unincorporated areas of the region. When evaluating projects, DPW utilizes the Healthy Places Index and CalEnviroScreen 4.0 in the project prioritization process to ensure our most vulnerable and underserved populations are prioritized. DPW uses a project prioritization ranking process to identify and implement projects to ensure an equitable distribution of projects with a special focus on improving underserved communities.

SUSTAINABILITY IMPACT STATEMENT
The proposal to transmit the County’s annual report of road mileage to Caltrans has economic and social sustainability benefits. This action supports the sustainability initiatives of the County of San Diego (County) by correctly accounting for all mileage in the County-maintained road system, which allows the County to receive the correct amount of allocated State gas tax funding. This funding can be used for roadway maintenance and improvements that use sustainable practices. The Department of Public Works (DPW) currently uses 25% reclaimed asphalt pavement (RAP) in asphalt concrete resurfacing operations and is evaluating and testing the use of 100% RAP for seal resurfacing operations. This effort has already recycled more than 250,000 tons of old deteriorated pavement into new asphalt concrete roads which further the County’s sustainability goals of increased recycling and providing just and equitable access to County services to everyone in the region.

FISCAL IMPACT
There is no fiscal impact associated with these recommendations. There will be no change in net General Fund cost and no additional staff years.

BUSINESS IMPACT STATEMENT
N/A

2. SUBJECT: SEMI-ANNUAL REPORT OF GIFTS AND DONATIONS TOTALING OVER $5,000 TO THE DEPARTMENT OF PARKS AND RECREATION AND RELATED CEQA EXEMPTION (DISTRICTS: ALL)

OVERVIEW
The County of San Diego Department of Parks and Recreation (DPR) enhances the quality of life in the San Diego region by providing exceptional parks and recreation experiences and preserving the significant natural resources so that people can enjoy clean air, clean water, rich biodiversity, and access to open space. DPR’s ability to provide exceptional customer service to millions of patrons each year is supported by donations from the San Diego County Parks Society (Parks Society). The Parks Society is a nonprofit organization that was established in 1980 to support and improve DPR’s vast park system. The Parks Society’s support through donations helps to maintain and operate DPR parks and assists with ongoing and expanded programming.
Board of Supervisors (Board) Policy A-112, Acceptance and Use of Gifts and Donations, permits the acceptance of donations by the administrative head of each department of the County. County Administrative Code Section 66, Acceptance of Gifts, requires Board ratification of the acceptance of such gifts and approval prior to the expenditure of the gift if the amount exceeds $5,000.

During the period of July 1, 2022 to December 31, 2022, DPR received donations from the Parks Society totaling $108,604.38, ($19,990.03 in cash donations and $88,614.35 in non-cash donations, such as food, supplies, crafts, decorations, and entertainment). There was one donation over the $5,000 amount ($5,058.70) to purchase snow for the Little Elves Workshop and Snow Day at Lindo Lake County Park in Lakeside. These donations provided the materials and funding for multiple holiday events, active recreational events and equipment, educational programs, and animal care at parks throughout the County. A complete list of programs receiving donations, donation types, and parks supported by the Park Society is shown in Attachment A.

In addition to the donations from the Parks Society, DPR received a donation from the Over Under Initiative (OUI), a non-profit organization dedicated to improving the health and wellness of kids by increasing access to sports in urban neighborhoods. The donation, totaling $16,920.73, was received on December 9, 2022 to be used for the procurement and installation of two retractable below ground soccer goals (Goalphers) at Lincoln Acres Park in National City. These innovative Goalphers utilize existing basketball courts and provide a dual function for youth and families to play basketball or soccer on an existing basketball court. This project was approved by the Director of Parks and Recreation as a major maintenance project to pilot the installation of more Goalphers throughout the rest of the County’s underserved communities and provide additional sport alternatives for park visitors.

Today’s proposed action is to accept DPR’s Report of Gifts and Donations for the period of July 1, 2022 to December 31, 2022, from the Parks Society of $108,604.38, including the ratification for the single donation over $5,000 to purchase snow for a DPR event, and for the donation from the OUI of $16,920.73. There is no fiscal impact associated with these recommendations. There will be no change in net General Fund cost and no additional staff years.

RECOMMENDATION(S)

CHIEF ADMINISTRATIVE OFFICER

1. Find that the proposed actions are not subject to the California Environmental Quality Act (CEQA) pursuant to State CEQA Guidelines Sections 15060(c)(2) and (3) and 15378(b)(5).

2. In accordance with Administrative Code Section 66, Acceptance of Gifts and Board Policy A-112, Acceptance and Use of Gifts and Donations, accept the County of San Diego Department of Parks and Recreation Report of Gifts and Donations from the San Diego County Parks Society and from Over Under Initiative for the period of July 1, 2022 to December 31, 2022, totaling $125,525.11.

3. In accordance with Administrative Code Section 66 and Board Policy A-112, ratify the acceptance of the gift and donation of $5,058.70 from the San Diego County Parks Society on December 13, 2022.
EQUITY IMPACT STATEMENT
The acceptance of donations from the San Diego County Parks Society assists the Department of Parks and Recreation (DPR) to continue and expand special events, community celebrations and activities in nature for the benefit of all residents and visitors. The donations allow DPR to provide additional supplies and services to youth, families, and communities to encourage the sharing of experiences, cultural traditions, and resources to strengthen a sense of belonging. Donations in this period included bus transportation for elementary school children from Cajon Valley Union, Chula Vista Elementary, La Mesa-Spring Valley, and San Diego Unified School Districts to DPR parks as part of the Discovery Program. The Discovery Program immerses students and teachers from urban areas in nature-related activities designed to educate them about scientific phenomenon and the history of the local environment, including a classroom visit by a DPR Park Ranger and follow-up field trip to that Ranger’s Park. Donations also supported multiple holiday donation programs in Fallbrook, Lakeside, and Spring Valley in which toys and food are donated to families in need to make their holidays a little brighter. The acceptance of donations from Over Under Initiative (OUI) allows for DPR to install retractable below ground goals (Goalphers) at Lincoln Acres Park, located in an underserved community in National City which allows access to dual active recreational spaces for the youth and families.

SUSTAINABILITY IMPACT STATEMENT
The Department of Parks and Recreation (DPR) is committed to balancing recreation opportunities with efforts to protect and preserve our region’s land, vegetation, wildlife, and natural resources. Programs are planned to support these efforts while expanding the number of residents that can experience DPR parks and programs. Donations from the San Diego County Parks Society (Parks Society) support these goals by providing donations to expand programs, like Movies in the Park, provide care and food for Animal Ambassadors that are used in interpretation programs at schools and parks to connect youth and families to the wildlife in DPR parks, and provide bus transportation for school children to participate in the Discovery Program in eight DPR parks (Stelzer, El Monte, Felicita, Flinn Springs, Guajome Regional, Los Peñasquitos, Otay Lakes, San Dieguito) to learn about nature and sustainability. The donation from Over Under Initiative (OUI) supports the goal to expand the multi-use of existing facilities without the need to resurface additional active recreational spaces with non-permeable material such as concrete.

FISCAL IMPACT
There is no fiscal impact associated with these recommendations. The Department of Parks and Recreation received donations from the San Diego County Parks Society totaling $108,604.38 ($19,990.03 in cash donations and $88,614.35 in non-cash donations) and a separate donation from Over Under Initiative totaling $16,920.73 from July 1, 2022 to December 31, 2022. The total donations from both organizations combined is $125,525.11. There will be no change in net General Fund cost and no additional staff years.

BUSINESS IMPACT STATEMENT
N/A
3. SUBJECT: TRAFFIC ADVISORY COMMITTEE AND RELATED CEQA EXEMPTION (04/05/2023 - ADOPT RECOMMENDATIONS INCLUDING INTRODUCING AN ORDINANCE; 04/19/2023 - SECOND READING OF AN ORDINANCE, UNLESS ORDINANCE IS MODIFIED ON SECOND READING) (DISTRICTS: 2 & 5)

OVERVIEW
The Traffic Advisory Committee (TAC) supports the Department of Public Works (DPW) traffic engineering program. The TAC was established by the Board of Supervisors (Board) in the 1960s to provide traffic regulations and recommendations within the unincorporated areas of the county. To be effective, TAC proposes policies that will enhance safety, reduce congestion, and be legally enforceable so that the majority of motorists will comply. The TAC meets every six weeks to review proposed additions, deletions, or changes to regulatory traffic control devices such as speed limits, stop signs, traffic signals, and parking regulations on County of San Diego (County) maintained roads. Upon receipt of a request or recommendation for a traffic regulation in unincorporated areas of the county, the TAC reviews and investigates the requested item, including engineering and traffic condition studies. TAC recommendations are provided to the Board for consideration.

The TAC recommends the Board act on five items from the December 9, 2022, TAC meeting agenda:

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<thead>
<tr>
<th>District</th>
<th>Item</th>
<th>Location</th>
<th>Action</th>
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<tbody>
<tr>
<td>2</td>
<td>2-A*</td>
<td>Idaho Ave, from Citrus Ave to Oro Verde Rd in San Pasqual, an unincorporated community in Escondido</td>
<td>Establish a 45 miles per hour (MPH) speed limit and certify.</td>
</tr>
<tr>
<td>2</td>
<td>2-B</td>
<td>Via Rancho Pkwy, from Montesano Rd to Del Dios Hwy in Homeland Acres, an unincorporated community in Escondido</td>
<td>Recertify the 45 MPH speed limit.</td>
</tr>
<tr>
<td>5</td>
<td>5-A*</td>
<td>Pala Temecula Rd, from Nejo Rd to the Riverside County line in Pala-Temecula</td>
<td>Establish a 45 MPH speed limit and certify.</td>
</tr>
<tr>
<td>5</td>
<td>5-B</td>
<td>Fifth St &amp; Huffstatler St in Rainbow</td>
<td>Establish an all-way stop intersection.</td>
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<tr>
<td>5</td>
<td>5-C</td>
<td>Circle R Dr, from Old Highway 395 to West Lilac Rd in Lilac</td>
<td>Recertify the 45 MPH speed limit.</td>
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*Indicates second reading of the ordinance is required.
Approval of Item 2-A on Idaho Avenue in San Pasqual (District 2), Item 2-B on Via Rancho Parkway in Homeland Acres, an unincorporated community in Escondido (District 2), Item 5-A on Pala Temecula Road in Pala-Temecula (District 5), and Item 5-C on Circle R Drive in Lilac (District 5) would support speed enforcement, which enhances roadway safety and retains mobility. Properly posted speed limits provide feedback to drivers to improve traffic safety, reduce the number and severity of collisions, and allow for fair enforcement.

Approval of Item 5-B at Fifth Street & Huffstatler Street in Rainbow (District 5) will provide safety enhancement measures for pedestrians, bicyclists, and all other roadway users by assigning a full stop to all approaches at an intersection. Properly posted stop controls at intersections reduce the number and severity of collisions by assuring reasonable drivers enter intersections at a low speed and have more time to take heed of the traffic situation.

The Board’s action on Item 2-B on Via Rancho Parkway in Homeland Acres, an unincorporated community in Escondido (District 2), Item 5-C on Circle R Drive in Lilac (District 5), and Item 5-B at Fifth Street & Huffstatler Street in Rainbow (District 5) does not revise the San Diego County Code of Regulatory Ordinances (County Code) and therefore does not require a second reading of an ordinance. Board direction on April 5, 2023, would allow implementation by DPW.

The Board’s action on Item 2-A on Idaho Avenue in San Pasqual (District 2) and Item 5-A on Pala Temecula Road in Pala-Temecula (District 5) would introduce an ordinance to amend speed limit zones. This action would revise County Code and require two steps. On April 5, 2023, the Board would consider the TAC items. If the Board takes action as recommended on April 5, then on April 19, 2023, a second reading and adoption of ordinances amending the County Code would be necessary to implement the Board’s direction. If the proposed ordinance is altered on April 19, 2023, then on that date a subsequent meeting date will be selected for the ordinance’s adoption.

RECOMMENDATION(S)
TRAFFIC ADVISORY COMMITTEE
District 2:
Item 2-A. Idaho Avenue from Citrus Avenue to Oro Verde Road in San Pasqual - Establish a 45 MPH speed limit and certify for radar enforcement.

Item 2-B. Via Rancho Parkway from Montesano Road to Del Dios Highway in Homeland Acres, an unincorporated community in Escondido - Recertify the 45 MPH speed limit for radar enforcement.

District 5:
Item 5-A. Pala Temecula Road from Nejo Road to Riverside County Line in Pala-Temecula - Establish a 45 MPH speed limit and certify for radar enforcement.

Item 5-B. Fifth Street and Huffstatler Street in Rainbow - Establish an all-way stop intersection.

Item 5-C. Circle R Drive from Old Highway 395 to West Lilac Road in Lilac - Recertify the 45 MPH speed limit for radar enforcement.
1. Find that the proposed project is exempt from the California Environmental Quality Act (CEQA) as specified under Section 15301 of the CEQA Guidelines because the proposed action involves minor alterations of existing public facilities relating to regulatory traffic control on County of San Diego maintained roadways, resulting in negligible or no expansion of existing or former use.

2. Adopt the Traffic Advisory Committee’s recommendations.

3. Adopt the following resolutions:
   RESOLUTION AMENDING TRAFFIC RESOLUTION NO. 299 RELATING TO THE ESTABLISHMENT OF ALL-WAY STOP INTERSECTIONS IN THE COUNTY OF SAN DIEGO (Item 5-B).
   RESOLUTION AMENDING TRAFFIC RESOLUTION NO. 305 RELATING TO THE ESTABLISHMENT OF THROUGH HIGHWAYS IN THE COUNTY OF SAN DIEGO (Item 5-B).

4. Approve the introduction of the following Ordinance: ORDINANCE ADDING SECTION 72.161.29.1. AND AMENDING SECTION 72.161.23. OF THE SAN DIEGO COUNTY CODE RELATING TO SPEED LIMITS ON COUNTY MAINTAINED ROADS IN SAN DIEGO COUNTY (Items 2-A & 5-A).

If, on April 5, 2023, the Board takes action as recommended, then, on April 19, 2023:
Consider and adopt the following Ordinance: ORDINANCE ADDING SECTION 72.161.29.1. AND AMENDING SECTION 72.161.23. OF THE SAN DIEGO COUNTY CODE RELATING TO SPEED LIMITS ON COUNTY MAINTAINED ROADS IN SAN DIEGO COUNTY (Items 2-A & 5-A).

EQUITY IMPACT STATEMENT
The review of traffic signs, intersection controls, and roadway markings support vehicle safety on the County of San Diego maintained roads. The transportation system must be safe for all road users, for all modes of transportation, in all communities, and for people of all incomes, races, ethnicities, ages, and abilities. Understanding travel patterns, where correctable crashes are occurring and the disproportionate impacts on certain communities will allow the Department of Public Works (DPW) to identify actions to address the underlying factors and causes and improve safety.

DPW's Local Road Safety Program reviews correctable collisions along road segments within the unincorporated areas of the county and utilizes the Healthy Places Index and CalEnviroScreen to ensure underserved populations are prioritized. The Traffic Advisory Committee relies on the Local Road Safety Plan and performs reviews of regulatory traffic control devices such as signs and markings. While adherence to sign and marking standards developed by the California Department of Transportation is crucial to obtaining the compliance of the majority of drivers, the Traffic Advisory Committee also relies on various community engagement methods such as the Tell Us Now! Mobile app, toll-free hotlines, and a customer service request program to intake reports on a wide variety of traffic concerns and ensure the concerns are addressed.
SUSTAINABILITY IMPACT STATEMENT
The Traffic Advisory Committee has made addressing sustainability a top priority by partnering with local communities and industry leaders in a monthly public forum to find timely, reasonable, and cost-effective in-road traffic solutions that reduce costly traffic delays, mitigate vehicle idling to reduce emissions, improve fire response times and regional readiness, and ensure justice in enforcement of traffic regulations.

FISCAL IMPACT
Funds for this request are included in the Fiscal Year 2022-23 Operational Plan in the Department of Public Works Road Fund. If approved, this request will result in costs and revenue of $7600 for staff time, materials, and supplies. The funding source is State Highway User Tax Account. There will be no change in net General Fund cost and no additional staff years.

BUSINESS IMPACT STATEMENT
N/A